

Contract Law Enforcement Bureau



Contract Law Enforcement Services

**Los Angeles County
Sheriff's Department
Leroy D. Baca, Sheriff**

Revised January 2009

Contract Police Services Since 1954



Table of Contents

Introduction	2
Core Values and Mission Statement	3
History of the Los Angeles County Sheriff's Department	4
Birth of Contract Law Enforcement	5
Municipal Police Services	6
Municipal Police Services - Cities	7
Transit Policing Services	8
Community Colleges Policing Services	9
Court Services	10
Custody Services	11
Other Contract Police Services	12
For further information	13

Introduction



Sheriff Leroy D. Baca

The Los Angeles County Sheriff's Department is one of the largest providers of contract law enforcement services in the world. The use of intergovernmental contract services in Los Angeles County dates back to 1954 when the City of Lakewood and the Sheriff's Department entered into the very first agreement for one government entity to provide services to another independent government entity. Known as the "Lakewood Plan", it has become a model for incorporation that has been adopted by 30% of California's cities and dozens more throughout the nation. The concept of contracting has proven so successful that forty (40) of the eighty-eight (88) cities in Los Angeles County contract with the Sheriff's Department for their complete municipal law enforcement services.

Since 1954, all but one of the cities incorporated in Los Angeles County have adopted the Lakewood Plan, and eighty percent of all new cities incorporating in California also now adopt the Lakewood Plan. Intergovernmental contracting in Los Angeles County has expanded to include other areas of law enforcement services as well, including transit policing, school policing, court security, and custody services.

As a national leader in law enforcement, the Sheriff's Department provides a wide and comprehensive range of services that are unsurpassed. The Sheriff's Department is regularly called upon to provide training and assistance to law enforcement agencies throughout Los Angeles County, the nation, and the world. This expertise is available to each and every one of our contract clients on a daily basis.

On behalf of the professional men and women of the Los Angeles County Sheriff's Department, welcome to Contract Law Enforcement.

Core Values, Mission Statement and Creed

Core Values



The Los Angeles County Sheriff's Department is recognized as one of the finest law enforcement agencies in the nation

“As a **leader** in the Los Angeles County Sheriff's Department I commit myself to **honorably** perform my duties with **respect** for the dignity of all people, **integrity** to do right and fight wrongs, **wisdom** to apply **common sense** and fairness in all I do, and **courage** to stand against racism, sexism, anti-Semitism, homophobia and bigotry in all its forms.”

Mission Statement

The Los Angeles County Sheriff's Department's Mission is to:

- **Lead** the fight to prevent crime and injustice
- Enforce the law **fairly** and defend the rights of all
- **Partner** with the people we serve to secure and promote safety in our communities

Our Creed

My goals are simple. I will always be painfully **honest**, work as hard as I can, **learn** as much as I can and hopefully **make a difference** in people's lives.

Deputy David W. March

EOW April 29, 2002

History of the Los Angeles County Sheriff's Department



Los Angeles County Sheriff's Office,
circa 1850

One of the first consequences of the unprecedented immigration rush from all parts of the world into this part of the country was to render law and order virtually extinct. Enthusiastic men left their responsibilities at home with their families and came to California expecting to go into the gold fields, pick up a fortune and return home. This air of adventure and uncertainty made conditions so chaotic that lawlessness was the rule, rather than the exception, in a new land that was without established government. Lynch law prevailed. Escaped criminals, fugitives from justice and ruffians of every sort congregated in Los Angeles County. Los Angeles County was the natural rendezvous point for a large part of this diversified criminal element.

The Los Angeles County Sheriff's Department was formed in April 1850, with George Burrill becoming the first Sheriff. At that time, the Sheriff's Department consisted of Sheriff Burrill and two deputies.

On Monday, October 25, 1871 a tong war among local Chinese resulted in the arrest of one of their leaders. In a struggle with his captor, he killed a Deputy. Immediately, a riot broke out and a massacre of Chinese people began. Then-Sheriff James F. Burns addressed the crowd, commanded the peace and called upon all good law abiding citizens to quell the hanging and shooting. Sheriff Burns formed a posse of 25 Deputies and regained order. Sheriff Burns obtained 150 warrants



Los Angeles County Sheriff's
Headquarters, present day

against known mob members and one by one arrested them. The word was out. Los Angeles was no longer a privileged sanctuary. The Sheriff had shown that law and order would prevail.

On December 7, 1998, Leroy D. Baca was sworn in as Los Angeles County's newest Sheriff. Sheriff Baca commands what is now the largest Sheriff's Department in the world, with more than 18,000 sworn and civilian personnel and a \$2.5 billion budget.

Birth of Contract Law Enforcement

The end of World War II marked the beginning of the aerospace industry. With large numbers of former servicemen settling in the California area, jobs were plentiful and the rapid growth of bedroom communities led to eventual incorporation efforts throughout Southern California.

The City of Lakewood incorporated in 1954, becoming the first Los Angeles community to do so since 1939. Upon incorporation, the new city was obligated by State law to begin providing municipal law enforcement services, heretofore provided by County government. Faced with burdensome capital expenditures and commensurate public indebtedness needed to finance its own police department, Lakewood looked for an alternative method to providing municipal law enforcement services at a reduced cost.



Lakewood deputy, circa 1950's

Lakewood city officials and Los Angeles County Sheriff's Department executives formulated the first Contract Law Enforcement Program. While expanded and modified in Los Angeles County, it has served as a model for many other cities throughout California and across the nation.

The intergovernmental contract system offers a wide range of services at a reduced cost, allowing each contract city to choose a level of service that best meets the needs of its community. Duplicate costs are avoided because contract cities draw upon the full potential of the Sheriff's Department, sharing support resources and paying only their proportionate "user costs." As a result of this "cost sharing" concept, contract cities can obtain an optimum level of police service for a lesser cost than would be required for them to maintain their own police department. In addition, the contract cities can draw upon the full resources of the largest Sheriff's Department in the world.

The Sheriff's Department's contract law enforcement program is not limited to municipal police services. It also includes contract law enforcement services for transit and school policing; public and private entities; the state funded trial courts throughout the county; and, state and

federal custody operations. These contract law enforcement programs provide combined annual revenues of approximately \$550 million.

Municipal Police Services



Local policing facilities reflect the Sheriff's Department's ties to its communities

The Los Angeles County Sheriff's Department is the second largest municipal law enforcement agency in the nation. Our patrol stations provide protection to Los Angeles County residents from Catalina Island to the Antelope Valley, and from the wilderness of the Angeles National Forest to the hustle-bustle of L.A.'s inner city. The Sheriff's Department serves as the primary police agency for more than 2.9 million residents. Of those, more than 1.8 million reside in our contract cities.

The Sheriff's Department is responsible, by charter, to provide municipal police services to the one million residents in the unincorporated communities throughout Los Angeles County. In addition, forty of the county's eighty-eight cities contract with the Sheriff's Department to provide local police protection. These cities, ranging in population from 700 to 175,000, and in size from 1 to 100 square miles, represent very diverse communities with equally diverse needs. The Sheriff's Department works closely with each of these communities to provide a level of service that reflects those individual needs. Services can be provided on a regional basis with other communities, with the benefits of cost sharing, or on a fully dedicated basis.



Police cars reflect the individual communities served by the Sheriff's Department

Local identity is an important element to our policing efforts. In many cities, this is partly accomplished through the development of community based policing facilities. And, along with the resources provided on a daily basis, our cities can call upon the entire range of services or equipment provided by the largest Sheriff's Department in the world.

The Sheriff's Department also provides supplemental law enforcement services to independent police agencies experiencing staffing shortages, as well as contract police management to agencies in leadership transition.

Municipal Police Services - Cities

City of Agoura Hills
City of Artesia
City of Avalon
City of Bellflower
City of Bradbury
City of Calabasas
City of Carson
City of Cerritos
City of Commerce
City of Compton
City of Diamond Bar
City of Duarte
City of Hawaiian Gardens
City of Hidden Hills
City of Industry
City of La Canada Flintridge
City of La Habra Heights
City of Lakewood
City of La Mirada
City of Lancaster



City of La Puente
City of Lawndale
City of Lomita
City of Lynwood
City of Malibu
City of Norwalk
City of Palmdale
City of Paramount
City of Pico Rivera
City of Rancho Palos Verdes
City of Rolling Hills
City of Rolling Hills Estates
City of Rosemead
City of San Dimas
City of Santa Clarita
City of South El Monte
City of Temple City
City of Walnut
City of West Hollywood
City of Westlake Village

Transit Policing Services



Transit policing services are provided to the MTA's light rail and bus systems

The Sheriff's Department's Transit Services Bureau provides exclusive contract police services to the Metropolitan Transportation Authority (MTA) that operates the public transit system serving Los Angeles County, one of the country's largest, most populous counties. Deputies provide police services for both the light rail and bus transportation systems throughout 1,433 square miles.

Transit policing presents unique challenges and requires unique policing strategies. With more than 2,300 vehicles in the fleet, there are 185 bus routes with 18,500 bus stops. MTA buses have an annual boarding in excess of 377 million riders.

The Metro Rail system consists of the Blue, Green, Red and Gold Line light rail commuter trains with a total of 73 miles of rail. With 250 commuter rail cars and 65 stations, the Metro Rail has 69 million riders annually.



The Sheriff's Department provides transit policing services to Metrolink, Southern California's heavy rail commuter train

The Sheriff's Department also serves as the contract transit police agency for the Southern California Regional Rail Authority. Known as Metrolink, this heavy rail commuter transportation system serves six Southern California counties. With 138 trains traveling 512 miles, along 7 routes, and stopping at 53 stations daily, Metrolink carries more than 8 million passengers annually.

The Metrolink policing responsibility extends west to the City of Oxnard (Ventura County), east to the cities of San Bernardino (San Bernardino County) and Riverside (Riverside County), north to the City of Lancaster (Los Angeles County), and south to the cities of San Clemente (Orange County) and Oceanside (San Diego County).

The Transit Services Bureau is the second largest transit policing agency in the nation.

Community Colleges Policing Services



The Sheriff's Department provides police and security services to the Los Angeles Community College District, including Mission College above

The Sheriff's Department's Community College Bureau provides exclusive contract policing and security services to the Los Angeles Community College District, the largest community college district in the nation. With 9 campuses located throughout Los Angeles County and a student population of 130,000, the District serves more than 100 cities in an 800 square mile area. The Los Angeles Community College District comprises 8% of all California community college enrollments.

Campus policing is particularly unique to law enforcement because of the nature of the educational environment and the governing state and federal regulations. Our mission in campus policing is to keep the campuses and students safe from crime and increase the quality of life in the educational environment. This is particularly vital as the Community Colleges compete for enrollment within Los Angeles County. Utilizing sworn Deputy Sheriffs with a large contingent of non-sworn Sheriff's Security Officers, the Community College Bureau has molded its enforcement style to meet these demands. Examples of routine services performed include the administration of first aid to injured students, assisting with vehicle problems, assisting faculty and staff with classroom needs, parking enforcement, participating in various administrative proceedings and disciplinary matters, patrolling the campuses for safety hazards, supervising cadet personnel, providing student escort services and assisting with emergency response planning and preparedness. With its own investigative team, Community College Bureau detectives aggressively pursue any crimes that negatively impact the safety and security of students and faculty.

Bureau personnel are highly visible on each campus, employing bicycles and golf carts to provide quick access to all areas of the various school grounds. The Community College Bureau works cooperatively with outside law enforcement agencies, as well as the Department's Transit Services Bureau, to provide a strong sworn presence among the campuses.

Court Services



The Sheriff's Department provides contract police and security services to all the trial courts throughout Los Angeles County, such as the Criminal Courts Building in downtown Los Angeles

It is the mission of the Court Services Division of the Sheriff's Department to provide professional law enforcement, security and support services to the Los Angeles Superior Court. By far the largest court of general jurisdiction in the country, accounting for approximately 1/3 of the trial courts state wide, the Los Angeles Superior Court has nearly 600 bench officers working in 45 separate courthouses serving the 9.8 million county residents who are spread throughout the 4,000 square miles of Los Angeles County.

Each business day, Court Services Division provides bailiffs for more than 600 courtrooms, delivers and supervises more than 1,000 in-custody criminal defendants, and screens approximately 24 million annual visitors entering court buildings throughout the county. Court Services Division also provides special judicial protection services, serves bench warrants and restraining orders, and fulfills many other law enforcement and security services ordered by the court.

In 1994 the Los Angeles County Board of Supervisors merged the Marshal's Department – then utilized solely by the municipal courts – into the Sheriff's Court Services Division as part of a plan to cut County costs and to unify and enhance courthouse security, making the Sheriff's Department responsible for court security in all trial courts throughout the county. In September 1997, Governor Pete Wilson signed the Lockyer-Isenberg Trial Court Funding Act into law and the responsibility for funding the courts was shifted from county government to the State of California. As of January 1, 1998, the Trial Court Funding Act required the courts to enter into contracts for the provision of law enforcement and security services. This contract provides annual revenue in excess of \$150 million to the Sheriff's Department.

Within Court Services Division, the Sheriff's Department operates one of the largest prisoner transportation systems in the nation. Prisoner transportation services are provided on a contractual basis to thirty-two of the fifty-eight counties throughout the State of California, and to the Los Angeles Police Department.

Custody Services



Prisoner custody services are provided by contract to both the State and Federal governments

The Los Angeles County Sheriff's Department operates the largest jail system in the United States. The Custody Division consists of ten detention facilities that maintain an average daily population of approximately 21,000 inmates. Custody Division houses pre-sentenced prisoners who are awaiting trial in Los Angeles County, as well as convicted prisoners who have been sentenced to jail for one year or less.

The Sheriff's Department provides prisoner housing and custodial services to both the Federal and State Governments on a contractual basis. These contracts provide annual revenue of approximately \$40 million.

The United States Immigration and Customs Enforcement (I.C.E.) contracts with the Sheriff's Department's to house 1000 I.C.E. detainees exclusively at the Mira Loma Detention Facility in Lancaster, making it the largest I.C.E. detention facility in the nation. This dedicated facility and its staff is fully funded by I.C.E.

Other Contract Police Services



Sheriff's motor unit patrolling the
Tournament of Roses Parade route

The Sheriff's Department provides various specialized contract law enforcement services to a wide array of federal, state, county, municipal and private entity clients. Perhaps the most visible of these various contract services is to the City of Pasadena during the annual Tournament of Roses Parade and Rose Bowl. The Sheriff's Department provides approximately 600 members to assist the Pasadena Police Department with this truly international event.

The Sheriff's Department provides supplemental law enforcement services to the United States Department of Forestry, Department of Justice, and Drug Enforcement Administration, just to name a few. Additionally, Housing Authority police patrol is provided to the County Community Development Commission.

The Health Authority Law Enforcement Task Force (HALT) is a unique contractual arrangement with the County's Health Services Department. This dedicated team of Sheriff's Deputies and Los Angeles Police Officers assist the Health Department with the investigation of suspects who illegally dispense prescription drugs and/or practice medicine and dentistry without a license.

The Sheriff's Department provides contract services to more than six hundred individual public and private entities, largely consisting of motion picture and television studios, for traffic and crowd control services, on an annual basis.

Services provided to these agencies and other similar entities produce annual revenue in excess of \$35 million.



For further information regarding the
Los Angeles County Sheriff's Department
and the Contract Law Enforcement Program, contact:



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